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**UNITED STATES DISTRICT COURT**  
**DISTRICT OF NEVADA**

NORMAN M. BELLI,  
Plaintiff,

v.

PENNY PRITZLER, Secretary, United States  
Department of Commerce,  
Defendant.

Case No: 2:13-cv-01839-GMN-NJK

**MOTION FOR EXCEPTION TO  
SETTLEMENT CONFERENCE  
ATTENDANCE REQUIREMENT**

The Federal Defendant respectfully requests that the Court grant an exception to the settlement conference attendance requirement based on the following points and authorities.

**I. BACKGROUND**

The Court set a settlement conference in this matter for January 19, 2017, at 9:30 a.m. ECF #53. The Order setting the Settlement Conference requires attendance of “an officer or representative with binding authority to settle this matter up to the full amount of the claim or last demand made” unless the party requests an exception. *Id.* at 1-2. The Federal Defendant respectfully requests that AUSA Troy Flake be allowed to attend the settlement conference as the sole settlement representative for the Federal Defendant.

**II. ARGUMENT**

The United States Supreme Court has noted that the federal Government is unlike any other litigant:

1 We have long recognized that the Government is not in a position identical to that  
2 of a private litigant, both because of the geographic breadth of government  
3 litigation and also, most importantly, because of the nature of the issues the  
4 government litigates. It is not open to serious dispute that the government is a party  
5 to a far greater number of cases on a nationwide basis than even the most litigious  
6 private entity.

7 *United States v. Mendoza*, 464 U.S. 154, 159 (1984) (internal citation omitted).

8 Because the Government handles a very large number of cases, courts have  
9 acknowledged that it would be impractical, if not physically impossible, for those with settlement  
10 authority for the full claim amount to prepare for and appear at all settlement conferences. *United*  
11 *States v. U.S. Dist. Court*, 694 F.3d 1051, 1059 (9th Cir. 2012) (district court abused its  
12 discretion in ordering a Government representative with full settlement authority to appear in  
13 person for an initial settlement conference). The Advisory Committee notes that accompany the  
14 1993 amendments to Federal Rule of Civil Procedure 16 acknowledge the unique position of the  
15 Government in that regard: “Particularly in litigation in which governmental agencies ... are  
16 involved, there may be no one with on-the-spot settlement authority, and the most that should be  
17 expected is access to a person who would have a major role in submitting a recommendation to  
18 the body or board with ultimate decision-making responsibility.” *Id.* at 1060.

19 The Government delegates settlement authority to select individuals in order to promote  
20 centralized decision-making. *Id.* at 1059. Centralized decision-making promotes three important  
21 Government objectives. *Id.* at 1060. First, it allows the Government to act consistently in  
22 important cases. *Id.* Second, it allows the executive branch to pursue policy goals more  
23 effectively by placing ultimate authority in the hands of a few officials. *Id.* Third, by giving  
24 authority to high-ranking officials, centralized decision-making better promotes political  
25 accountability. *Id.*

26 In light of those principles, the Ninth Circuit has determined that the courts should adopt  
27 a “practical approach” in deciding whether to require a Government representative with full  
28 settlement authority to attend a pretrial conference. *Id.* at 1061. In the Ninth Circuit’s view, the  
courts should consider less drastic steps, such as telephonic participation, before requiring in-  
person participation. *Id.* Only as a “last resort” should the District Court require an official with

1 full settlement authority to participate in a pretrial conference in person. *Id.*

2 The ultimate authority to settle this case rests with the United States Attorney, the Civil  
3 Division Chief, or higher ranking officials within the Department of Justice (“DOJ”), depending  
4 on whether the client agency and DOJ officials agree with the proposed resolution. 28 C.F.R. §  
5 0.168(a). It is simply not feasible, however, for these officials to attend each and every settlement  
6 conference. Moreover, Assistant United States Attorneys routinely participate in settlement  
7 conferences in this district as sole settlement representatives for the Government. In fact, the  
8 Government has utilized this approach with much success for many years and, as a result,  
9 hundreds of cases involving the United States have settled.

10 Accordingly, the United States respectfully requests that the Court authorize Assistant  
11 United States Attorney Flake to participate in the settlement conference in person as the sole  
12 settlement representative for the Government. He will ensure that the appropriate Government  
13 officials are briefed on, and have thoroughly evaluated this case in advance of the settlement  
14 conference so as to provide meaningful participation by the United States. Should it be  
15 necessary, Mr. Flake will also provide further recommendations to the appropriate officials  
16 during the course of the settlement conference.

### 17 III. CONCLUSION


18 For the reasons above, the United States respectfully requests that the Court consider this  
19 request and permit Assistant United States Attorney Flake to participate in the settlement  
20 conference scheduled for January 19, 2017, as the sole settlement representative for the  
21 Government.

22 Respectfully submitted this 31st day of October 2016.

23 IT IS SO ORDERED.  
24 Dated: November 1, 2016

DANIEL G. BOGDEN  
United States Attorney

/s/ Troy K. Flake  
TROY K. FLAKE  
Assistant United States Attorney

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27 United States Magistrate Judge  
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